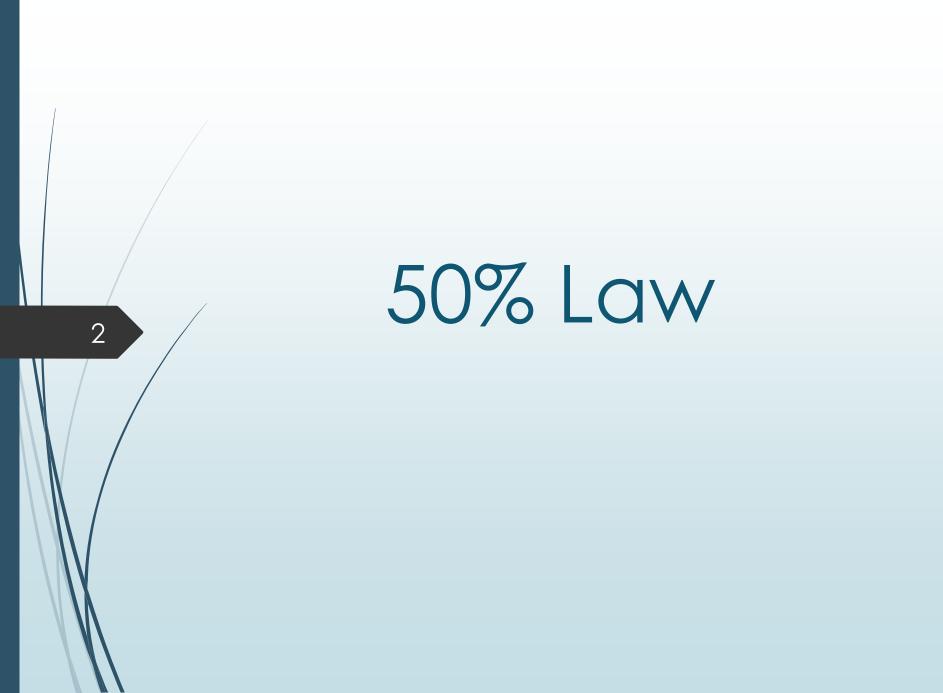
Everything you Want and Need to Know About the 50% Law and FON ACBO Spring Conference May 17, 2021

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Student Learning Outcomes for 50% Law

➤ Definition – Why we care...

> Where to Find rules...

Current Expense of Education

> Inclusions

➤ Exclusions

 \succ Tips to consider

> What if I Don't Meet it?

50% Law Why do we care?

> Compliance

Contract District Audit Manual (CDAM) Section 421 requires the external auditors to audit the 50% Law calculation. Steps include:

Determining whether local match for categorical programs (i.e. DSPS, EOPS, College Work Study, VTEA, and WIA) are included in the current expense of education.

Loss in Revenue

Failure to comply results in reduction in apportionment the third year after non-compliance

50% Law Where to Find rules...

Education Code (EC) Sections
 84362 and 84363

California Code of Regulations Sections
59204 - 59214

Contracted District Audit Manual (CDAM)

50% Law What it Means

EC 84362(d) states:

"There shall be expended during each fiscal year for payment of salaries of classroom instructors by a community college district, **50** percent of the district's current expense of education."

50% Law Current Expense of Education (Inclusions)

EC 84362(c) defines Current Expense of Education (CEE) as:

- The gross total expended...for the purposes classified in the final budget...
 - ➤Academic salaries
 - ➤Classified salaries
 - ➤Employee benefits
 - ➢Books, supplies and equipment replacement
 - ➤Contracted services and other operating expenses

50% Law Current Expense of Education (Exclusions)

EC 84362(c) excludes from CEE:

- Salaries, benefits, books, supplies, equipment replacement, contracted services, and other operating expenses for Student Transportation, Food Services and Community Services
- Sites, Buildings, Books and Media, and New Equipment (object of expenditure 6000 in BAM)
- Amount expended from categorical aid received from the federal or state government
- Expenditures for facility acquisition and construction

50% Law Current Expense of Education (Exclusions)

EC 84362(c) excludes from CEE:

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- Lease agreements for plant and equipment
- Amount expended from funds received from the federal government pursuant to the "Economic Opportunity Act of 1964"
- Amount expended from state or federal funds received for grants to community college students or for the employment of community college students

For example: Federal Work Study

50% Law Current Expense of Education (Exclusions)

EC 84363 states:

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"...any expenditures incurred...during a state or local declared emergency related to the COVID-19 pandemic that are not otherwise normal expenditures that would have been incurred by that district."

This EC becomes inoperative on July 1, 2021 – hence, only good through 2020-21

50% Law Current Expense of Education (further defined)

Title 5, Section 59204 defines CEE as:

- …Object of Expenditures 1000 through 5000 for activity codes 0100 through 6700 as defined in the BAM less expenditures for activity code 64xx (Student Transportation) and less expenditures of:
 - Categorical aid received from the federal and state government requiring expenditure in a program not incurring any instructor salary expenditures
 - Categorical aid received from the federal and state government requiring disbursement of funds without regard to the requirement of Section 84362
 - Other monies received which are restricted by an external party, law or other legal requirement

50% Law What it looks like...

CALIFORNIA COMMUNITY COLLEGES	Ana	lysis of compliance with the 50	Percent Law (ECS 84362)				
Annual Financial and Budget Report The Current Expense of Education							
SUPPLEMENTAL DATA S11 GENERAL FUND - UNRESTRICTED SUBFUND							
For Actual Year: 2019-2020 Budget Year: 2020-202	1	District ID: 890	Name: SOUTH ORANGE				
		Activity (ECSA)	Activity (ECSB)	Activity (ECSX)			
	1	ECS 84362 A	ECS 84362 B	Excluded			
	Object	Instructional Salary Cost	Total CEE	Activities			
Academic Salaries	Code	AC 0100-5900 & AC 6110	AC 0100 - 6799	AC 6800 - 7390	Total		
Instructional Salaries							
Contract or Regular	1100	37,070,900	37,070,900	1,155,901	38,226,801		
Other	1300	29,963,181	29,963,181	58,159	30,021,340		
Total Instructional Salaries	İ	67,034,081	67,034,081	1,214,060	68,248,141		
Non-Instructional Salaries							
Contract or Regular	1200		11,503,711		11,503,711		
Other	1400		3,671,979		3,671,979		
Total Non-Instructional Salaries		0	15,175,690	0	15,175,690		
Total Academic Salaries		67,034,081	82,209,771	1,214,060	83,423,831		
Classified Salaries							
Non-Instructional Salaries							
Regular Status	2100		34,242,611	4,655,847	38,898,458		
Other	2300		1,269,729	201,872	1,471,601		
Total Non-Instructional Salaries		0	35,512,340	4,857,719	40,370,059		
Instructional Aides							
Regular Status	2200	3,959,456	3,959,456		3,959,456		
Other	2400	921,441	921,441	512	921,953		
Total Instructional Aides		4,880,897	4,880,897	512	4,881,409		
Total Classified Salaries		4,880,897	40,393,237	4,858,231	45,251,468		
Employee Benefits	3000	31,780,675	61,784,897	3,261,595	65,046,492		
Supplies and Materials	4000		1,321,962	173,473	1,495,435		
Other Operating Expenses	5000	777,481	14,566,285	692,448	15,258,733		
Equipment Replacement	6420				0		
Total Expenditures Prior to Exclusions		104,473,134	200,276,152	10,199,807	210,475,959		
Total equals UGF actual 1000-5000 expenditures							

50% Law What it looks like...

Annual Financial and Budget Report	The Current Expense of Education						
SUPPLEMENTAL DATA		S11 GENER	AL FUND - UNRESTRICTED SU	JBFUND			
For Actual Year: 2019-2020 Budget Year: 2020-202	I	District ID: 890	Name: SOUTH ORANGE				
		Activity (ECSA)	Activity (ECSB)	Activity (ECSX)			
	1	ECS 84362 A	ECS 84362 B	Excluded			
	1	Instructional Salary Cost	Total CEE	Activities			
Exclusions		AC 0100-5900 & AC 6110	AC 0100 - 6799	AC 6800 - 7390	Total		
Activities to Exclude	TOP Code						
Instructional Staff-Retirees' Benefits and Retirement Incentives	5900	463,942	463,942		463,9		
Student Health Services Above Amount Collected	6441		45,042		45,0		
Student Transportation	6491		523,254		523,2		
Noninstructional Staff-Retirees' Benefits and Retirement Incentives	6740		1,392,089		1,392,0		
Objects to Exclude	Object Code						
Rents and Leases	5060		243,792		243,7		
Lottery Expenditures							
Academic Salaries	1000						
Classified Salaries	2000		199,209		199,2		
Employee Benefits	3000		75,544		75,5		
Supplies and Materials	4000						
Software	4100						
Books, Magazines, & Periodicals	4200						
Instructional Supplies & Materials	4300		474				
Noninstructional, Supplies & Materials	4400						
Total Supplies and Materials		0	474	0			
Other Operating Expenses and Services	5000		4,066,650		4,066,6		

50% Law What it looks like...

CALIFORNIA COMMUNITY COLLEGES	Ar	alysis of compliance with the 5	0 Percent Law (ECS 84362)						
Annual Financial and Budget Report		The Current Expense of Education							
SUPPLEMENTAL DATA		S11 GENERAL FUND - UNRESTRICTED SUBFUND							
For Actual Year: 2019-2020 Budge	et Year: 2020-2021	District ID: 890	Name: SOUTH ORANGE						
		Activity (ECSA)	Activity (ECSB)	Activity (ECSX)					
		ECS 84362 A	ECS 84362 B	Excluded					
	Object	Instructional Salary Cost	Total CEE	Activities					
	Code	AC 0100-5900 & AC 6110	AC 0100 - 6799	AC 6800 - 7390	Total				
Capital Outlay	6000								
Library Books	6300								
Equipment	6400								
Equipment - Additional	6410								
Equipment - Replacement	6420								
Total Equipment		0	0	0					
Total Capital Outlay		0	0	0					
Other Outgo	7000								
Total Exclusions		463,942	7,009,996	0	7,009,9				
Total for ECS 84362, 50% Law		104 009 192	193,266,156	10,199,807	203,465,9				
Percent of CEE (Instructional Salary Cost / Total C	EE)	53.82%	100.00%						
50% of Current Expense of Education			96,633,078						
Nonexempted (Remaining) Deficiency from second	d								
preceeding Fiscal Year	i i	i i							
Amount Required to be Expended for Salaries of C	Classroom	104,009,192	193,266,156	10,199,807	203,465,9				
Instructors	i i	i i							
Reconciliation to Unrestricted General Fund Exper	nditures								
Total Expenditures Prior to Exclusions		104,473,134	200,276,152	10,199,807	210,475,9				
Capital Expenditures	6000	146,671	1,588,775	43,898	1,632,6				
Equipment Replacement (Back out)	6420		0	0					
Total Unrestricted General Fund Expenditures		104,619,805	201,864,927	10,243,705	212,108,6				

50% Law Tips to Consider

Charge Unrestricted Lottery funds to noninstructional expenses, such as:

➤ Utilities

> Insurance

Charge TRANS Interest and Costs to Activity 7220

Charge a portion of Facilities management, IT management, VP, etc. to Activity Code 7100

Disclaimer: Read the BAM carefully and comply with it

- Report Instructional Service Agreements (ISA) as instructional costs
 - Make sure that your ISA contracts support the percentage charged as instructional
 - Charge Interpreters to Object Code 22xx or 24xx and Activity Code 49xx
- Charge Library database access to Object Code 63xx
- Charge Software purchases and ongoing license agreements to Object Code 64xx if the useful life is in excess of one year

- Charge appropriate Parking personnel salaries, benefits, and maintenance costs to Activity Code 6950 - Parking
- Charge appropriate percentage of personnel salaries, benefits, and supplies, etc. to Activity Code 6960 – Student and Co-Curricular Activities such as:
 - Grounds/Maintenance staff and supplies for athletic fields
 - College Newspaper staff or supplies
 - Intercollegiate and/or Club staff and activities
 - > Athletic Directors, if appropriate

- Charge the portion of time Counselors and Librarians teach a class to Object Code 11xx or 13xx
 - Make sure the benefits gets charged to instructional as well
- Charge appropriate percentage of time spent by management and custodial personnel and proportion of supplies to appropriate funds, such as:
 - Bookstore Activity Code 6910
 - Child Care Centers Activity Code 6920
 - Food Service Activity Code 6940
 - Self-Insurance Fund Activity Code 6770

- Charge appropriate percentage of time spent by **President**, VPs, etc. to:
 - Activity Code 6840 Economic Development for the time spent with the business community
 - Activity Code 7090 Other Auxiliary Operations for the time spent with the foundations
- Make sure all capital improvement projects in excess of \$5,000 are charged to the Capital Projects Fund
- Review reassigned time carefully
 - Can it be done via stipends above contract for less cost?

- Abate refunds to expenditures, don't consider them revenue
- Code Bad Debt Expenses to a contra-revenue account, not an expenditure
 - Remember to reflect gross revenues on Enrollment Fee Revenue Report (CCFS-324) report and not the net from the contra-revenue account
- Charge a portion of student accident insurance to Athletics – Activity Code 6960

Only charge items to Equipment Replacement when it meets the following guideline:

- Expenditures for the identical replacement of equipment (necessitated by normal use) on a piecefor-piece basis to perform the same function(s).
- If it differs in capacity, function, or quality, it should be charged to New Equipment
- Make sure instructional aide job specifications indicate that they are under the direct supervision of the classroom instructor

- If you rent out facilities, make sure that the custodial and/or utilities are separated out so you can abate those expenditures
- Charge the appropriate percentage of Compensated Absences and Retiree Benefits liability to the instructional salaries and benefits
- Charge purchases for students to Object Code 76xx and Activity Code 7320 for items such as:
 - Bus Passes
 - Bookstore and/or Child Care Vouchers
 - ➤ Hot Spots

- Indirect Costs debit the expense in the Restricted General Fund and credit the expense in the Unrestricted General Fund
- Charge the appropriate portion of your audit fees to your various funds and/or grants
- If you have a Bursar Fund for fee collections, charge the **bank card fees** to this fund

Disclaimer: Read the BAM carefully and comply with it

50% Law What if I don't meet it?

File an exemption – Title 5, Sections 59206-59214 spell out the process

Don't do it

- \geq 2 Step Application Process:
 - First Step = Exemption application (CCFS-350a) due September 15
 - Second Step = Findings of the Local Governing Board Regarding the 50% Law (CCFS-350b) due December 1

50% Law What if I don't meet it?

- File an exemption Title 5, Sections 59206-59214 spell out the process
 - \succ Process leading up to 2nd filing due December 1:
 - 30 days prior to public hearing share application with faculty exclusive representative union and Academic Senate
 - They have 2 weeks to file an objection with Chancellor's Office and request a hearing
 - Hold a public hearing to determine basis for application
 - Serious Hardship
 - Payment to faculty results in salary schedule in excess of the salary schedule paid by other districts of comparable type and functioning under comparable conditions

50% Law

What if I don't meet it? (continued)

- File an exemption Title 5, Sections 59206-59214 spell out the process (continued)
 - Process leading up to 2nd filing due December 1 (continued):
 - Public hearing must be noticed 30 days prior to hearing
 - Document comments received during public hearing, etc.

50% Law

What if I don't meet it? (continued)

- File an exemption Title 5, Sections 59206-59214 spell out the process (continued)
 - Chancellor's Office recommends to the Board of Governors (BOG) no later than March 1 one of three things:
 - 1) The BOG deny the application
 - 2) The BOG grant the application
 - 3) The BOG grant the application in part
 - If denied, the District must develop a plan of how to rectify deficiency

50% Law

What if I don't meet it? (continued)

- File an exemption Title 5, Sections 59206-59214 spell out the process (continued)
 - > The plan may include:
 - Salary increases for instructors (either on- or off-salary schedule)
 - Additional instructors
 - Additional instructional aides within the definition in section 59204
 - Conversion of part-time instructors to full-time
 - Reassignment of qualified personnel from other activities
 - Other items such as instructional materials or additional counselors or librarians
 - Must garner the mutual agreement of the exclusive representative of the district's academic employees or, if none exists, the district or college academic senate

Full-Time Obligation Number (FON)

Goals for Presentation (SLOs – Student Learning Outcomes)

- Full-Time Faculty Obligation Number (FON) timelines
- ➢ How FON is calculated at the Chancellor's Office
 - When the BOG determines <u>adequate</u> funds
 - > When the BOG determines inadequate funds
- Planning considerations
- Consequences of not meeting FON
 - > Penalty
 - Deferrals
 - > NO waivers!

What is the FON?

Pursuant to Education Code Section 87482.6 and CCR Title 5 Section 51025, the FON is the number of full-time faculty a district is required to employ each Fall as adjusted by:

the lower of the projected fundable growth at the time of the budget enactment (at Advance)

OR

the actual percentage change in funded credit FTES from the prior year (at P2).

History of FON

- AB1725 (passed in 1988) established a goal to reach 75% of instructional hours to be taught by full-time faculty.
- > Funding was initially appropriated in reaching this goal.
 - Baseline FON Compliance Established (based on local FON in 1988-1989)
- FON increased proportionately with funded credit FTES
- Board of Governors take action (in November) to determine if there are adequate funds in the current year to increase FON for the following year Fall.

³³ FON Calculation Fundamentals

- Calculation is based upon credit <u>funded</u> FTES
 - From Apportionment Exhibit C
 - Remember the 3-year credit FTES average
 - Special Admit and Incarcerated FTES added in
- Compliance FON = <u>lower</u> of Advance FON <u>or</u> P2 FON
- If the Apportionment has a <u>Deficit factor</u>, FON is adjusted accordingly
- Deficit factor not known <u>until apportionment</u> released

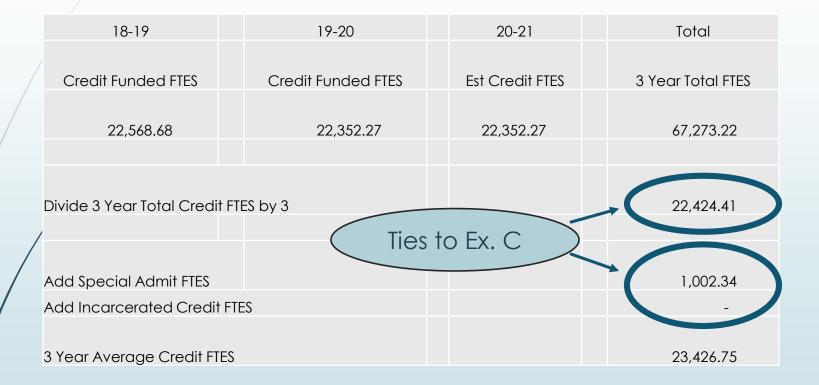
Fall 2021 FON Estimator Tool

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(Chancellor's Office March 9th Email on CBO Listserv)

	District	South Orange	
	Estimates	– Require Input	
		P2 Three Year Average Funded Credit FTES	23,426.76
	/	Deficit Factor	0.0000%
/			
		Fall 2021 FON – Calculated Fields	
)Base FON	397.80
)Base credit FTES	23,730.30
)Funded credit FTES	23,426.76
	(d)(1-deficit factor)	100.00%
/	(e = c*d)Funded credit FTES adjusted for deficit factor	23,426.76
	(f = e-b)Change in FTES	(303.54)
	(g = f/b)Percent change in FTES	-1.28%
	(h = a*g)FTES adjustment	-5.09
	(i = a + h)Estimated P2 FON	392.71
		AD FON	362.80
		Compliance FON (lesser of AD or P2 FON)	362.80

3 Year Average Credit FTES



Note: Make sure you update your Est Credit FTES after P-1, P-2, and Recal. Check you PY number too!

3 Year Average Credit FTES Exhibit C

	Supporting Sections								
Section Ia: FTES Data an	d Calculations								
variable	а	b	с	d	e	f=b+c+d+e	g = f	h	i=g+h
							(except credit =		
							(a + b + f)/3)		
	2018-19	2019-20	2020-21	2020-21	2020-21	2020-21	2020-21	2020-21	2020-21
FTES Category	Applied #3	Applied #3	Restoration	Decline	Adjustment	Applied #1	Applied #2	Growth	Funded
Credit	22,568.68	22,352.28	-	-	-	22,352.28	22,424.41	-	22,424.41
Incarcerated Credit	-	-	-	-	-	-	-	-	-
Special Admit Credit	754.57	1,002.34	-	-	-	1,002.34	1,002.34	-	1,002.34
CDCP	1,053.06	1,074.75	-	-	-	1,074.75	1,074.75	-	1,074.75
Noncredit	2,158.28	2,100.42	-	-	-	2,100.42	2,100.42	-	2,100.42
Total FTES=>>>	26,534.59	26,529.79	-	-	-	26,529.79	26,601.92	-	26,601.92
Total Values=>>>		\$110,915,415	\$0	\$0	\$0				
Chang	ge from PY to CY=>>>	\$0							•

variable	j=g x l	k=hxl	I.	m = j + k
	2020-21			
	Applied #2	2020-21	2020-21	2020-21
FTES Category	Revenue	Growth Revenue	Rate \$	Total Revenue
Credit	\$92,276,461	\$ -	\$4,115.00	\$92,276,461
Incarcerated Credit	-	-	\$5,779.33	-
Special Admit Credit	5,792,857	-	\$5,779.33	5,792,857
CDCP	6,042,181	-	\$5,621.94	6,042,181
Noncredit	7,100,745	-	\$3,380.63	7,100,745
Total	\$111,212,244	\$0		\$111,212,244

	n	o = f + h	p = n - o	q = p x l
				2020-21
	2020-21	2020-21	2020-21	Unfunded FTES
	Applied #0	Applied #3	Unfunded FTES	Value
	22,352.28	22,352.28	-	-
	-	-	-	-
	1,002.34	1,002.34	-	-
	1,074.75	1,074.75	-	-
	2,100.42	2,100.42	-	-
	26,529.79	26,529.79	-	-
Total Value=>>>	\$110,915,415			I

Section Ib: 2020-21 FTES Modifications						Definitions
variable	r	S	t	t u n=s+t+u 19		19-20 App#3: 19-20 App#1 plus 19-20 Growth, is the base for 20-21
	Applied #0	Reported 320	Emergency Conditions Allowance (ECA) 2020-21 20		2020-21	20-21 App#0: Reported R1 FTES with COVID-19 and other ECA and statutory
R1	PY 19-20 R1 FTES	CY 20-21 P1 FTES	COVID-19	Other	Applied #0	protections. These FTES are used in the calculations of the 20-21 funded FTES.
Credit	22,352.28	22,197.57	154.71	-	22,352.28	20-21 App#1: Base for 20-21 plus any restoration, decline or adjustment
Incarcerated Credit	-	-	-	-	-	20-21 App#2: FTES that will be funded not including growth
Special Admit Credit	1,002.34	1,094.32	(91.98)	-	1,002.34	20-21 App#3: 20-21 App#1 plus Growth and will be used as the base for 21-22
CDCP	1,074.75	687.48	387.27	-	1,074.75	20-21 Adjustment: Alignment of FTES to available resources.
Noncredit	2,100.42	1,332.62	767.80	-	2,100.42	Change Prior Year to Current Year: 20-21 App#0 value minus 19-20 App#3 value
Total	26,529.79	25,311.99	1,217.80	-	26,529.79	and is the sum of CY restoration, decline, growth and unapplied values

Annual Timelines

September or Before: Advance FON provided for next Fall

November: BOG determines adequacy of funding
 for current fiscal year; effects next Fall's FON

November 1: Districts submit current Fall numbers

> January: Penalties determined for past Fall FON

June/July: P2 FON and Compliance FON provided for next Fall

Adequate vs. Inadequate Funds (Determined by BOG in November)

- Adequate means COLA, Growth, or funds for other core programs exist in budget
 - Districts are expected to hit their FON
 - Inadequate funds
 - > Options available:
 - Prior year FON or
 - Current year FON (if lower than prior year) or
 - Maintaining, at a minimum, the full-time equivalent faculty (FTEF) percentage attained in the prior fall term.

Consequences of not meeting FON

Penalty = Apportionment reduction

Number of Faculty positions to be filled in achieving FON <u>multiplied</u> by Average replacement cost of a Full-Time Faculty (\$82,754 for Fall 2020)

No Waiver

- Title 5 section 51025 (e) does not provide authority to waive the penalty for noncompliance
- Deferral of Penalty
- Funds from Penalty
 - Distributed systemwide (one-time) to fund diversity in hiring (E.C.S. 87107) = EEO funds

Planning

It's <u>ALL</u> an <u>Estimate</u>

- Advance Estimate based on Budget Act
 - Prior year funded credit FTES plus full restoration and full growth funds

➢ P-2 – Based on funded credit FTES at P-2

Remember – if you elect COVID-19 emergency conditions for FTES, this is your funded FTES

Compliance = lesser of two "estimates"

Planning (continued)

> Remember!

- Base is <u>adjusted</u> to actual Funded Credit FTES <u>and</u> actual deficit at Recalc
- Account for actual growth between advance or P-2, and Recalc to adjust your base
- Account for this difference <u>PLUS</u> estimated Credit FTES growth your district expects to achieve in CY

Planning for Enrollment Declines

- Retirement Incentive? Generally, with <u>no</u> replacement hiring!
 - ➢ Step 1. Prioritize and <u>Plan</u> in the Fall

- \succ Step 2. Recruit and hire in the Spring
- Your Plan may have several variables, contingencies, and risks you need to account for (not to mention pressure from the faculty)
- Retirement notices received within 45 days of Spring term end count in subsequent Fall FON
 - However if received more than 45 days of Spring term end, they do not count in Fall FON

Things to Keep in Mind

- Full-time Faculty help with meeting 50% Law
- Instructional Service Agreements (ISAs)
 - If they generate growth in credit FTES, then FON will also grow
 - The FON is the floor, not the ceiling (faculty may remind you of this), a mechanism to maintain status quo at best
- The penalty is usually cheaper than hiring a FT faculty member
 - However, there could be political fallout

Oh, and by the way... Accreditation

Eligibility Requirement 14 – Faculty

"The institution has a substantial core of qualified faculty with full-time responsibility to the institution... is sufficient in size and experience...responsibilities must include development and review of curriculum as well as assessment of learning."

ACCJC Accreditation Standard III.A.7

"The institution maintains a sufficient number of qualified faculty with full-time responsibility to the institution."

What Counts? Title 5, Sections 53308, 53309, 59204

Type of Faculty	FON (FT Faculty only)	50% Law (FT and PT Faculty)
Instructional Faculty	Yes	Yes
Non-Instructional Faculty	Yes	No
Non-credit Instructional Faculty	No	Yes
Non-credit Counselors	Yes	No
Tenure Track Grant Funded Faculty	Yes	No
Non-tenure track Grant Funded Faculty	No	No
FTF Overload	No	Yes
Faculty Reassigned Time	Yes	No
Sabbatical/Unpaid Leave	Yes	No
Late Retirements (within 45 days)	Yes	N/A
Funded by Parcel Tax	No	Maybe

Where to find Additional Information

- Chancellor's Office Website:
 - Full-Time Faculty Obligation Page:
 - https://www.cccco.edu/About-Us/Chancellors-Office/Divisions/College-Finance-and-Facilities-Planning/Fiscal-Standards-and-Accountability-Unit/Full-Time-Faculty-Obligation
 - ➢ 50% Law Page:

https://www.cccco.edu/About-Us/Chancellors-Office/Divisions/College-Finance-and-Facilities-Planning/Fiscal-Standards-and-Accountability-Unit/Fifty-Percent-Law

Chancellor's Office March 9th Email posted on the CBO Listserv

Questions?

