## ACBO - 2009 SPRING CONFERENCE

## TRANs and Beyond: Cash Flow <br> Overview of Facilities Cash Flow Options and <br> Operating Cash Flow Options



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## General Obligation Bonds

## Section 1

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## General Obligation Bonds (Scenario 1 Summary)

- Includes Projected Assessed Valuation Assumptions for 2008-09

| XYZ Community College District General Obligation Bonds Election in 2006 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Bond Issuance Schedule and Projected Tax Rate Analysis $\$ 240.00$ million authorization issued over 4 years. |  |  |  |  |
| Tax Rate Per \$100,000 A.V. |  | Series | Dated | Amount |
| 2009-10 | \$24.79 | A | 08/01/06 | \$80,000,000 |
| Maximum | \$25.00 | B | 08/01/08 | 80,000,000 |
| Average | \$24.98 | C | 08/01/10 | 80,000,000 |
|  |  | Total Authorization |  | \$240,000,000 |
| Notes: |  |  |  |  |
|  |  | Growth | Assessed Value |  |
|  | 2004-05 | 10.00\% | 25,158,530,593 | Actual |
|  | 2005-06 | 12.00\% | 28,177,554,264 | Actual |
|  | 2006-07 | 10.00\% | 30,995,309,690 | Actual |
|  | 2007-08 | 8.50\% | 33,629,911,014 | Actual |
|  | 2008-09 | 7.50\% | 36,152,154,340 | Estimated |
|  | 2009-10 | 6.50\% | 38,502,044,372 | Estimated |
|  | 2010-11 | 6.00\% | 40,812,167,035 | Estimated |
|  | 2011-12 | 5.50\% | 43,056,836,222 | Estimated |
|  | 2012-13 | 5.00\% | 45,209,678,033 | Estimated |
|  | 2013-14 | 4.50\% | 47,244,113,544 | Estimated |
|  | Thereafter | 4.00\% |  | Estimated |

## General Obligation Bonds (Scenario 1 Chart)



## General Obligation Bonds (Scenario 2 Summary)

- Includes Significantly Lower Actual Assessed Valuation for 2008-09

| XYZ Community College District General Obligation Bonds Election in 2006 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Bond Issuance Schedule and Projected Tax Rate Analysis $\$ 240.00$ million authorization issued over 4 years. |  |  |  |  |
| Tax Rate Per \$ 100,000 A.V. |  | Series | Dated | Amount |
| 2009-10 | \$26.12 | A | 08/01/06 | \$80,000,000 |
| Maximum | \$26.40 | B | 08/01/08 | 80,000,000 |
| Average | \$26.24 | C | 08/01/10 | 80,000,000 |
|  |  | Total Authorization |  | \$240,000,000 |
| Notes: |  |  |  |  |
|  |  | Growth | Assessed Value |  |
|  | 2004-05 | 10.00\% | 25,158,530,593 | Actual |
|  | 2005-06 | 12.00\% | 28,177,554,264 | Actual |
|  | 2006-07 | 10.00\% | 30,995,309,690 | Actual |
|  | 2007-08 | 8.50\% | 33,629,911,014 | Actual |
|  | 2008-09 | 2.00\% | 34,302,509,234 | Actual |
|  | 2009-10 | 6.50\% | 36,532,172,335 | Estimated |
|  | 2010-11 | 6.00\% | 38,724,102,675 | Estimated |
|  | 2011-12 | 5.50\% | 40,853,928,322 | Estimated |
|  | 2012-13 | 5.00\% | 42,896,624,738 | Estimated |
|  | 2013-14 | 4.50\% | 44,826,972,851 | Estimated |
|  | Thereafter | 4.00\% |  | Estimated |

## General Obligation Bonds (Scenario 2 Chart)

XYZ Community College District
\$240 Million in Election 2006


## Build America Bonds

## Section 2

## Build America Bonds ("BABs")

## Direct Payment Option

- Taxable income to investors
- Tax-Exempt Purposes
- New Capital Expenditures Only
- Reserve Fund
- $2 \%$ limit on Cost of Issuance
- Bonds must be par or de-minimus premiums



## Bondholder Tax Credit Option

- Taxable Income to Bondholders
- Proceeds may be used for:
- Working Capital
- Current and Advanced Refundings


## Direct Payment Option

Tax Rate 8.00\%
Federal Subsidy
(2.80\%)

Effective Cost of Funds 5.20\%

Tax credit can be stripped and sold

| Bondholder Tax Credit Option |  |
| :--- | :---: |
| Adjusted Rate | $5.93 \%$ |
| Tax Credit | $(2.07 \%)$ |
| Taxable Investment <br> to Bondholders | $\mathbf{8 . 0 0 \%}$ |



## Considerations

| Structure | Call optionality <br> $\checkmark$ <br> year calls |
| :--- | :--- |
| Bullet/term maturities along the yield typical for taxable bonds <br> $\checkmark$ Does not take advantage of entire yield curve |  |
|  | Use of extraordinary redemption <br> Additional bonds test and debt service reserve fund |
| Potentially larger debt service reserve fund requirement sized for taxable issue will result in |  |
| additional negative arbitrage |  |

## Top Holders of Taxable Municipals and Major BABs Purchasers

| Top Taxable Municipal Bondholders |  |
| :--- | ---: |
| Institutions | Par Held |
| Allstate Investments | $\$ 4,926,581,000$ |
| MetLife | $\$ 2,298,652,000$ |
| Teachers Advisors Inc. | $\$ 2,214,468,000$ |
| State Farm Insurance | $\$ 1,542,565,000$ |
| EquiTrust Investment Management Services | $\$ 1,236,830,000$ |
| Midland Advisors Co | $\$ 1,225,589,000$ |
| Wellington Management Co LLP | $\$ 1,185,797,000$ |
| Pacific Investment Management (PIMCO) | $\$ 1,165,843,000$ |
| GE Asset Management Inc | $\$ 1,081,457,000$ |
| Hartford Investment Management Co | $\$ 1,042,227,000$ |
| Calvert Asset Management Co Inc | $\$ 848,317,000$ |
| Oppenheimer Funds Inc | $\$ 589,465,000$ |
| White Mountains Advisors LLC | $\$ 536,494,000$ |
| 40/86 Advisors Inc | $\$ 500,185,000$ |
| Opus Investment Management | $\$ 472,563,000$ |
| Pacific Life Insurance Co | $\$ 457,605,000$ |
| Hillswick Asset Management LLC | $\$ 448,273,000$ |
| Fort Washington Investment Advisors Inc | $\$ 442,591,000$ |
| Loomis, Sayles \& Co LP | $\$ 439,648,000$ |
| Vaughan Nelson Investment Management LP | $\$ 435,780,000$ |
| TOTAL | $\$ 23,090,930,000$ |


| $\$ 6,855,000,000$ State of California A2/A/A <br> 2013-2016, 2034 \& 2036 |  |
| :---: | :---: |
| PIMCO | 1,195,000,000 |
| BLACKROCK | 832,550,000 |
| DODGE \& COX | 805,000,000 |
| PRINCIPAL GLOBAL INV | 250,000,000 |
| FIDELITY MGMT | 236,000,000 |
| AIG | 195,000,000 |
| STANDISH | 190,000,000 |
| MOORE CAP MGT | 125,000,000 |
| NEW WORLD INVESTS | 100,000,000 |
| WELINGTON MANAGEMENT CO | 84,500,000 |
| DELAWARE MGMT | 80,000,000 |
| PRUDENTIAL INV MGMT | 67,500,000 |
| STW FIXED INCOME MGMT | 60,000,000 |
| GUGGENHEIM INVESTMENTS | 50,000,000 |
| LEHMAN BROS ASSET MGMT | 50,000,000 |
| TOTAL | \$4,320,550,000 (63\%) |
| \$1,375,000,000 New Jersey Turnpike Authority$\begin{gathered} A 3 / A+/ A \\ 2040 \end{gathered}$ |  |
| BLACKROCK TERM TRUST | 250,000,000 |
| PIMCO | 200,000,000 |
| PRINCIPAL CAPITAL MGMT | 80,000,000 |
| WELLINGTON MANAGEMENT COMPANY | 75,000,000 |
| TOTAL | \$605,000,000 (44\%) |
| \$750,000,000 Metropolitan Transportation Auth (NY) NR/AA/A+ 2039 |  |
| BLACKROCK ADC | 120,000,000 |
| PIMCO | 100,000,000 |
| AIG | 50,000,000 |
| TOTAL | \$270,000,000 (36\%) |

## IRS Issues Notice 2009-26 to Provide Guidance on Build America Bonds

- On April 3, 2009, the IRS issued Notice 2009-26 to provide guidance on the Build America Bond Program. The notice provides guidance on:
- Eligible Types of Projects and Financings: Projects and financings must meet the definition of "qualified bonds" to receive a refundable credit. Qualified bond is defined as:
$>$ The bond is a BAB that is issued before January 1, 2011
> Cost of issuance is less than $2 \%$
$>$ Used for capital expenditures
$>$ Issuer makes irrevocable election to use BAB program
- Initial Implementation of the Direct Federal Subsidy Payment Procedures:
$>$ IRS will accept forms for processing by May 1, 2009
$>$ IRS and Treasury will be prepared to make timely payments with respect to interest payment dates beginning on or after July 1, 2009
$>$ Issuers will be required to submit Form 8038-CP to request federal subsidy payments. Issuers can expect to receive requested payments within 45 days after the IRS receives Form 8038-CP
- Elections to Use This Program: Issuers should make the elections required by $\S \S 54 \mathrm{AA}(\mathrm{d})$ or ( g ) to issue the applicable bonds on its books and records on or before the issue date of such bonds
- Information Reporting For This Program: Issuers must report the issuance of the bonds on IRS Form 8038-G. Form 8038-G must be filed with the IRS at least 30 days before the first Form 8038-CP is filed to request payment, except for bonds issued before July 1, 2009 only, such Form 8038-G may be filed less than 30 days



## Tax and Revenue Anticipation Notes Section 3

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## What are TRANs?

Short-Term Borrowings

| Issue Date | on or after July 1 |
| :---: | :--- |
| Maturity Date | within 13 Months (12 Months is standard) |
| Purpose | • Even Out Monthly Cashflow of General Fund |
|  | $\bullet \quad$ Cover Temporary Cash Flow Deficits |
|  | Potential Revenues from Arbitrage |

## State and Federal Regulations

$\checkmark$ California Government Code §53850
$\checkmark$ Federal Regulations

- Limits borrowing amount to 85\% Budgeted Revenues
- Limits term to 15 months Budgeted Revenues
- Exempt from Arbitrage Rebate if sized within regulations


## Federal Regulations for Sizing TRANs

Projected Cash Flow Deficit

Plus (+) Working Capital Reserve

Equals (=) Maximum TRANs Size

## Beginning Cash Flow Balance Example

## Combined Cash (General Fund)

Less (-) Restricted Cash

## Available Cash

Calculation of General Fund Beginning Cash Balance
General Fund Cash and Investments (from 6/30/08 audit)
Less: Restricted Cash
Capital Projects (attach a list of Projects)
Deposits
Insurance Reserves
Other (specify)
Other (specify)
Other (specify)
Other (specify)
Other (specify)
Other (specify)

Adjusted Available Cash (7/1/08)

## Fundamentals and Examples of Restricted Cash

- Board Action
- Specific Purpose
- Time Parameters

Good

| $\checkmark$ | Capital Projects |
| :--- | :--- |
| $\checkmark$ | Encumbrances |
| $\checkmark$ | Substantiated Liability |
|  | Reserves |
| $\checkmark$ | Debt Service Funds |
| $\checkmark$ "Other People's Money" |  |

Bad
x Contingency Reserves
x Emergency Reserves

## Lowest Cash Date

- Monthly Cash Flow
- Split December (or other month) - Find Lowest Cash Point

| Month | Beginning <br> Cash Balance | Receipts | Disbursements | Ending <br> Cash Balance |
| ---: | ---: | ---: | ---: | ---: |
| July, 2008 | $5,000,000$ | $3,500,000$ | $5,000,000$ | $3,500,000$ |
| August, 2008 | $3,500,000$ | $3,500,000$ | $5,000,000$ | $2,000,000$ |
| September, 2008 | $2,000,000$ | $3,500,000$ | $5,000,000$ | 500,000 |
| October, 2008 | 500,000 | $3,500,000$ | $5,000,000$ | $(1,000,000)$ |
| November, 2008 | $(1,000,000$ | $3,500,000$ | $5,000,000$ | $(2,500,000)$ |
| December 1-15, 2008 | $(2,500,000)$ | $3,000,000$ | $4,000,000$ | $(3,500,000)$ |
| December 15-31, 2008 | $(3,500,000)$ | $9,500,000$ | $1,000,000$ | $5,000,000$ |
| January, 2009 | $5,000,000$ | $3,500,000$ | $5,000,000$ | $3,500,000$ |
| February, 2009 | $3,500,000$ | $3,500,000$ | $5,000,000$ | $2,000,000$ |
| March, 2009 | $2,000,000$ | $3,500,000$ | $5,000,000$ | 500,000 |
| April, 2009 | 500,000 | $12,500,000$ | $5,000,000$ | $8,000,000$ |
| May, 2009 | $8,000,000$ | $3,500,000$ | $5,000,000$ | $6,500,000$ |
| June, 2009 | $6,500,000$ | $3,500,000$ | $5,000,000$ | $5,000,000$ |
| Total |  | $\$ 60,000,000$ | $\$ 60,000,000$ |  |
|  |  |  |  |  |

## Maximizing TRANs Benefits

- Low Beginning Cash Balances
- Finding Lowest Cash Balance Date
- Prepayments
- Retirement
- Benefits
- Transfers


## IRS Notice 2001-49

- Issued August 20, 2001
- Continuing to Examine the Artificial Restriction of Available Funds for Working Capital Purposes
- Deficit Comparison -Actual to Projected Deficit will be compared
- Must have a Reasonable Explanation if Projected Deficit is Greater than Previous Year's Actual Deficit


## Short-Term Market

- The short-term market has improved significantly since 2008
- Short-term rates remain at historically low levels



1-Year Historical SIFMA and 1-Month LIBOR Index


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## Interest Rate Forecast

- Current Fed Funds Rate: 0.0\% - . $25 \%$
- Current 10-Year U.S. Treasury Rate: 3.319\%
- The first, or advance, estimate of first-quarter U.S.GDP was weaker than expected, dropping an annualized $6.1 \%$, not much better than the $6.3 \%$ drop in the fourth quarter of last year. Going into the report, expectations were centred around a more moderate drop of $4.7 \%$. The unexpected weakness was concentrated in both residential and business investment along with government spending. With respect to the latter component, although the weakness on the state side may continue going forward (because of limits on deficit spending), the federal government is less constrained with earlier-announced fiscal stimulus measures likely to see this weakness reversed in subsequent quarters.
- The unveiling of the Fed's quantitative easing program (i.e., the use of central bank balance sheets to supplement more traditional methods of monetary policy easing, resulted in the biggest one-day rally in U.S. Treasury bonds on record although about one-half of the gain has subsequently been retraced.

| RBC Quarterly Economic Forecast |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Current | Q209 | Q309 | Q409 | Q110 |
| Fed Funds Rate | 0.00\% | 0.00\% | 0.00\% | 0.00\% | 0.00\% |
| 3-Month T-Bills | 0.18\% | 0.35\% | 0.50\% | 0.65\% | 0.75\% |
| 2-Year U.S. Tsy | 0.99\% | 0.85\% | 0.90\% | 1.00\% | 1.10\% |
| 5-Year U.S. Tsy | 2.16\% | 1.60\% | 1.50\% | 1.75\% | 1.90\% |
| 10-Year U.S. Tsy | 3.32\% | 2.40\% | 2.20\% | 2.00\% | 2.25\% |
| 30-Year U.S. Tsy | 4.28\% | 3.50\% | 3.25\% | 3.25\% | 3.50\% |
| 2 yr v. 10yr (bps) ${ }^{(1)}$ | 233 | 155 | 130 | 100 | 115 |
| 2 yr v. 30yr (bps) ${ }^{(1)}$ | 329 | 265 | 235 | 225 | 240 |

Forecast reflects figures at the end of quarter as of April 3, 2009
(1) Yield curve slope, difference between 10-yr \& 2-yr US Tsy yields and 30-yr \& 2-yr US Tsy yields


- The Fed and Treasury Department announced more policies to combat the economic and credit crisis in March. The Fed unexpectedly announced that it was allocating US $\$ 300$ billion to directly purchase government securities. It also boosted the amount of other financial assets it intends to buy with an additional funds set aside to purchase agency mortgage-backed securities and a doubling of the amount of agency debt it will purchase. These initiatives will be funded by the expansion of the Fed's balance sheet. Treasury's Geithner also made significant announcements during the month, including the publicprivate investment program and a mile-long list of planned regulatory changes.
*Economic Forecast as of April 3, 2009, Current Rates as of May 7, 2009


## CCLC Pooled TRANs Program

- The Community College League of California offers a Pooled TRANs Program
- The Program Benefits consist of the following:
- The Pool consists only of California Community Colleges
- The larger size generates more buyer interest
- Experienced team
- Shared cost



## Questions on CCLC's TRANs Program

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