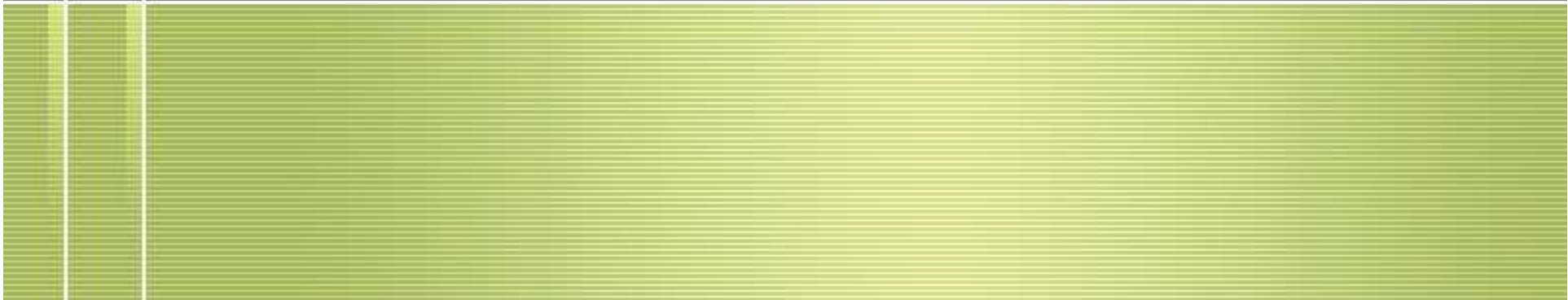




**General Session: Legislation, Policy and
Advocacy**



Sacramento Advocacy

- This year, more than two thousand bills were introduced, which may impact your college . . .
 - Or YOU personally!
- Actions of the Administration and state agencies may also impact your college or yourself
- ACCCA tracks these events and takes action, reflecting the interests of Community College Administrators



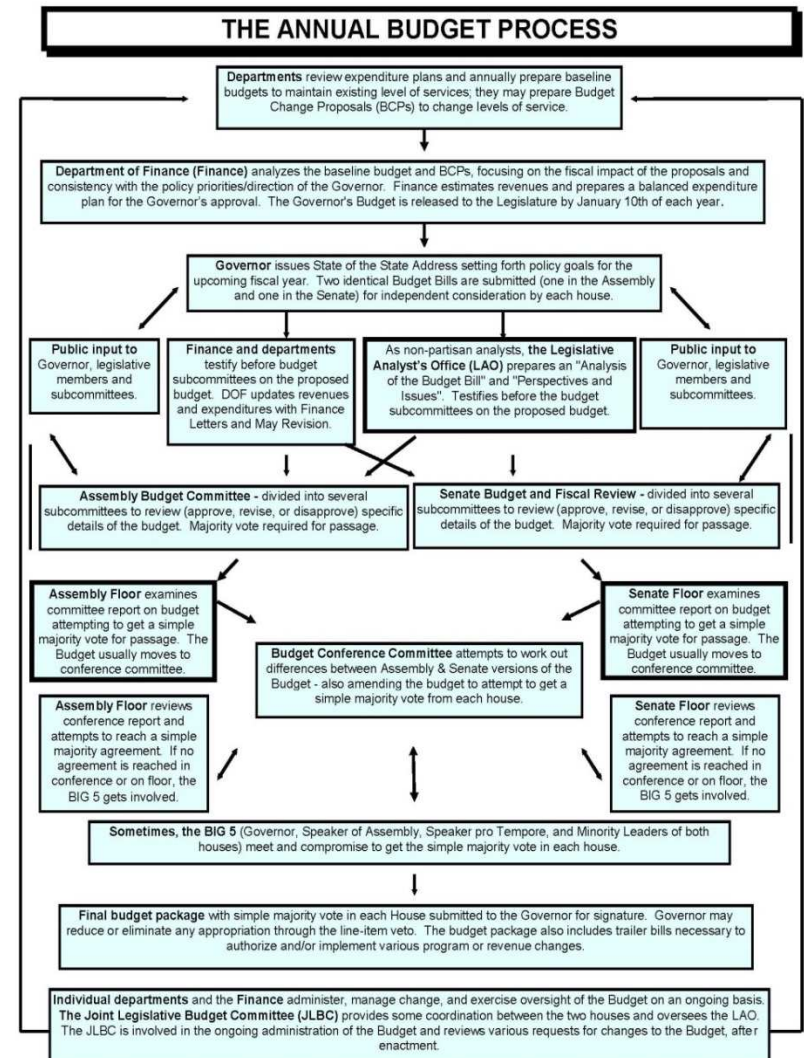
Ongoing Issues

- **State Budget**
- **Legislation**
 - **Retirement**
 - **Access and Affordability**
 - **Accreditation**
 - **Campus Safety**
 - **Employees**
 - **Facilities**



Enacting the State Budget – The Official Process

- The Legislature is tasked with adopting the State Budget
 - Numerous hearings held throughout the spring to discuss the Governor's January proposals
 - Some policy decisions made, most delayed until now – following the May Revision



Enacting the State Budget – CliffsNotes™ Version

- State Budget process is complicated and covers six months, here's the CliffsNotes™ version

By January 10

Governor introduces State Budget proposal

Budget Bill introduced in both houses shortly thereafter

February

Budget Trailer Bills are released, providing critical details to the January proposal

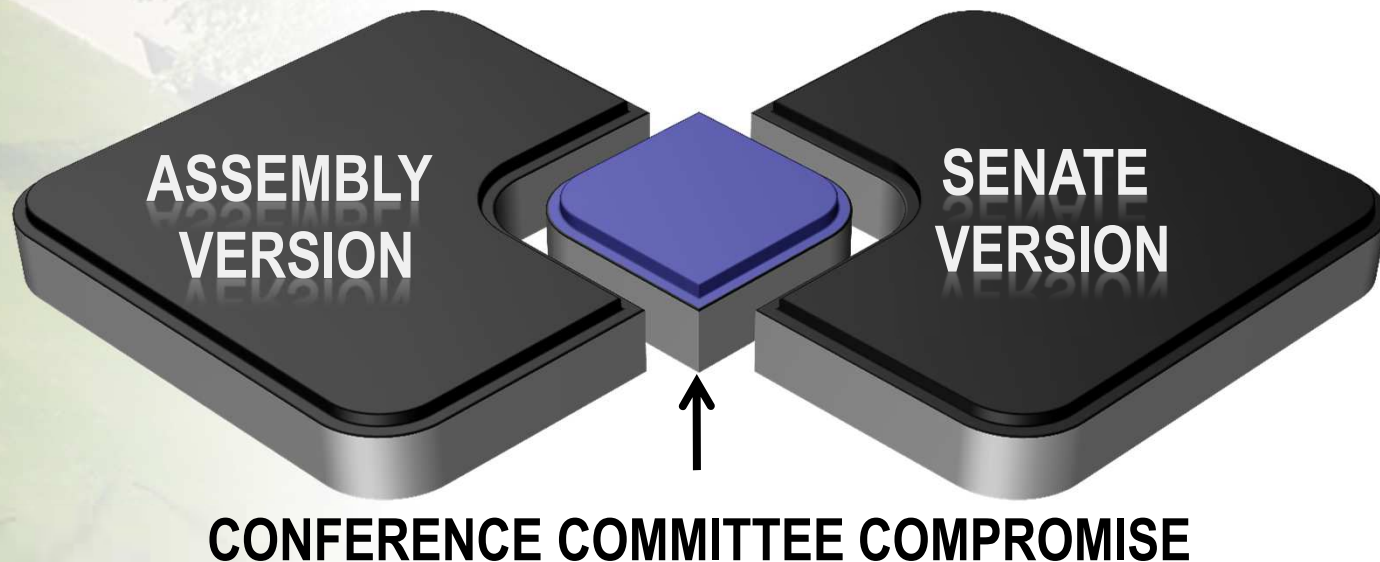
Spring

Budget Subcommittees examine specific details of the proposal

Some policy decisions made, most delayed until May Revision

Enacting the State Budget – The Home Stretch

- Following the Governor's May Revision, the subcommittees independently finish their work – there is still time to weigh in!
 - Subcommittees report to the respective Assembly or Senate Budget Committee, which approves their version of a State Budget
- In “normal” years, a Budget Conference Committee is established to hash out the differences between the two houses



The Latest State Budget News

- On Monday, the Legislative Analyst's Office (LAO) released its "Analysis of the Proposition 98 May Revision Budget Package"
 - As in years' past, the LAO thinks the Administration is underestimating revenue projections
 - ▶ Anticipates \$3 billion more in state revenues than the Governor
 - ▶ 2015-16 Proposition 98 minimum guarantee estimated to be \$69.1 billion, \$723 million higher than the Administration
- The Democratically controlled Legislature is keen on spending more, especially on the non-Proposition 98 side of the State Budget
 - These estimates give them that opportunity
 - And the corresponding requirement to spend more within Proposition 98

The Latest State Budget News

- Yesterday, the Senate Education Budget Subcommittee adopted the Governor's proposals to provide 3% enrollment access and a \$267 million base allocation increase
- And unveiled a Proposition 98 package that includes almost \$100 million more for the California Community Colleges between the current year and budget year:
 - Categorical cost-of-living adjustments where none was proposed by the Administration
 - Additional funds for deferred maintenance and instructional support
 - Categorical augmentations to increase funding to pre-recession levels for CalWORKs and EOPS
 - Some Administration proposals not included in the package:
 - ▶ Basic skills initiative
 - ▶ Awards for Innovation

We've Heard This Story Before . . .

- If this sequence of events sound familiar, it is!
- During the economic recovery, the Legislature and Administration have followed this narrative:
 - Governor provides a conservative revenue estimate and spending plan
 - LAO counters with a more optimistic revenue estimate
 - Legislature builds its version of the State Budget using the LAO's revenue projections, adding its priorities into the State Budget
 - The "Big 3" negotiate
 - The Governor's revenue projections prevail, but the Legislature gets some of its priorities
 - ▶ This was possible last year because the K-14 deferral repayment could be put off – that's not the case this year
- Less than a month from now, the Legislature must approve the 2015-16 State Budget. Stay tuned!



Legislation

ACCCA's Number One Priority – Securing the Retirement of Community College Administrators

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- For nearly two years, ACCCA has been working to make sure Community College Administrators in the CalSTRS system would not lose their retirement benefit:
 1. Through advocating for an amnesty window to allow certain individuals to retroactively file an election form to stay in CalSTRS
 2. By convincing CalSTRS to hold any pending audits for CalSTRS members whose membership qualifications have come into question
 3. In working collaboratively with CalSTRS and other membership associations like ACBO to draft legislation to “grandfather in” current CalSTRS members

ACCCA's Number One Priority – Securing the Retirement of Community College Administrators

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- **Assembly Member Susan Bonilla (D-Concord) introduced AB 963 to clean up the current membership issues in CalSTRS:**
 - **CalSTRS members who want to remain CalSTRS members will have to do NOTHING**
 - **Questionable CalSTRS members who no longer wish to be members will be given an opportunity to leave the system**
 - **The Education Code addressing creditable service will be clarified to avoid a repeat situation**
 - **The law will consider full-time employees doing at least 50% of their work in creditable service activities as 100% CalSTRS members**
- **Current Status – In Senate**
 - **Price tag: “Approximately \$100,000 to update systems and processes”**

Access and Affordability

- **Assembly Bill (AB) 288 (Holden, D-Pasadena) – Concurrent Enrollment**
 - **Would authorize a community college district to enter into a “College and Career Access Pathways” partnership with a school district.**
 - **Partnership agreement would outline the terms of the partnership and to establish protocols for information sharing, joint facilities use, and parental consent for high school pupils to enroll in community college courses**
 - **Recent amendments specify that a district shall not enter into a partnership with a school district within the service area of another community college district without their authorization**
 - **Current Status – Assembly Appropriations Committee Suspense File**
 - ▶ **Price tag: Unknown Proposition 98 cost pressure to allocate additional funding for enrollment growth**

Access and Affordability

- **AB 1366 (Lopez, D-San Francisco) – Dream Resource Centers**
 - **Would require public higher education segments to create “Dream Resource Centers “on each campus to assist AB 540 students by streamlining access to all available financial aid and academic opportunities for those students**
 - **Would authorize the Board of Governors to seek and accept any gift, bequest, devise, or donation to aid in the creation and operation of Dream Resource Centers**
 - **Current Status – Assembly Appropriations Committee Suspense File**
 - ▶ **Price tag for CCCs: \$5.6 million one-time and \$6.8 million ongoing**

Accreditation

- **AB 1385 (Ting, D-San Francisco) – Accreditors’ Legal Fees**
 - **Would prohibit the ACCJC from imposing a special assessment on CCCs for legal fees for any lawsuit, unless there has been an affirmative vote of the majority of the chief executive officers of all of the CCCs**
 - **Current Status – Assembly Floor**
 - ▶ **Price tag: “None”**
- **AB 1397 (Ting) – “Fair Accreditation Act of 2015”**
 - **Would require “an appropriate percentage” of each visiting community college accreditation team be composed of “academics”**
 - **Would require ACCJC decision making to occur in public, and be recorded in meeting minutes and posted on the agency's website**
 - **Current Status – Assembly Appropriations Committee**
 - ▶ **Price tag: Accreditation fees may increase, would not be reimbursable**

Campus Safety

- **AB 677 (Dodd, D-Napa) – Door Locks**
 - **Would require K-12 and higher education institutions to equip the doors of every classroom with locks that allow the doors to be locked from the inside**
 - **Current Status – Assembly Appropriations Committee Suspense File**
 - ▶ **Price tag for Higher Education: “likely in the millions”**
 - ▶ **Price tag for K-12: \$700,000 to \$2.2 million**
- **Senate Bill (SB) 242 (Monning, D-Carmel) – Surplus Military Equipment**
 - **Would require a K-12 district's police department to obtain approval from its governing board prior to receiving federal surplus military equipment**
 - **Current Status – In Assembly**
 - ▶ **Price tag: “None”**

Employees

- **AB 626 (Low, D-Campbell) – SSSP for Full-Time Faculty**
 - **Would require community college districts to spend state or local match SSSP funding specifically to increase their full-time/part-time faculty ratio and increase support for PT faculty**
 - **Current Status – Assembly Appropriations Committee Suspense File**
 - ▶ **Price tag: If operative in the current year, CCDs would be required to spend \$200 million to satisfy AB 626**
 - ❖ **Total cost statewide to reach 75% for FT/PT and to provide more support to PT faculty would be “up to several hundred million dollars”**

Employees

- **AB 1010 (Medina, D-Riverside) – Part-Time Collective Bargaining Agreements**
 - **Would require community college districts without a collective bargaining agreement with part-time/temporary faculty in effect as of January 1, 2016, to begin negotiations**
 - **Current Status – Assembly Appropriations Committee**
 - ▶ **Price tag: One-time cost of approximately \$410,000**
- **SB 373 (Pan, D-Sacramento) – Full-Time Faculty Percentage**
 - **Would set a cap on the number of part-time faculty for each district based on the 2014-15 fiscal year, thereby limiting new hires to only full-time faculty until the district reaches a 75% threshold of full-time faculty**
 - **Would prohibit new tenure-track faculty from performing overload assignments during their probationary period**
 - **Current Status – Senate Appropriations Committee Suspense File**
 - ▶ **Price tag: Annual costs of about \$550 million**

Facilities

- **AB 148 (Holden) – K-14 Facilities Bond**
 - **Would enact the “K-14 School Investment Bond Act of 2016,” if approved by voters**
 - ▶ **Unspecified amount allocated to the California Community Colleges**
 - **Current Status – Assembly Appropriations Committee**
 - ▶ **Price tag: Depending upon interest rate and length of term, estimating \$65 million annually for every \$1 billion borrowed**
- **AB 1088 (O’Donnell, D-Long Beach) – K-16 Facilities Bond**
 - **Would enact the “Kindergarten-University Public Education Facilities Bond Act,” if approved by voters**
 - ▶ **Unspecified amount allocated to the California Community Colleges**
 - **Current Status – Assembly Appropriations Committee**
 - ▶ **Price tag: Not yet estimated**

Facilities

- **AB 1433 (Gray, D-Merced) – Higher Education Facilities Bond**
 - **Would enact the “Recommitment to Higher Education Bond Act of 2016,” if approved by voters**
 - ▶ **Unspecified amount allocated to the California Community Colleges**
 - **Current Status – Appropriations Committee Suspense File**
 - ▶ **Price tag: Assuming at least a \$3 billion bond, \$190 million per year**
- **SB 114 (Liu, D-La Canada Flintridge) – K-12 Facilities Bond**
 - **Would enact the “Kindergarten Through Grade 12 Public Education Facilities Bond Act of 2016,” if approved by voters**
 - ▶ **California Community Colleges not currently included**
 - **Current Status – Senate Appropriations Committee Suspense File**
 - ▶ **Price tag: Unknown, but “in the low tens of billions of dollars in principal and interest over 30 years”**



Advocating Effectively

Understanding the Legislative and State Budget Processes and their Calendars

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- Two annual calendars to keep track of:
 - Legislative calendar
 - State Budget calendar
- Ideally, you should plan ahead if you want to impact either process
 - State Budget requests begin in the fall, but conversations continue through the May Revision and up until the final days before State Budget approval (likely by June 15)
 - Bill introduction deadline has passed, but there's almost always another opportunity to have an issue addressed legislatively over the course of the legislative session
 - ▶ Where there's a (political) will, there's a way
- The best time to get involved is NOW!

The Legislative Process

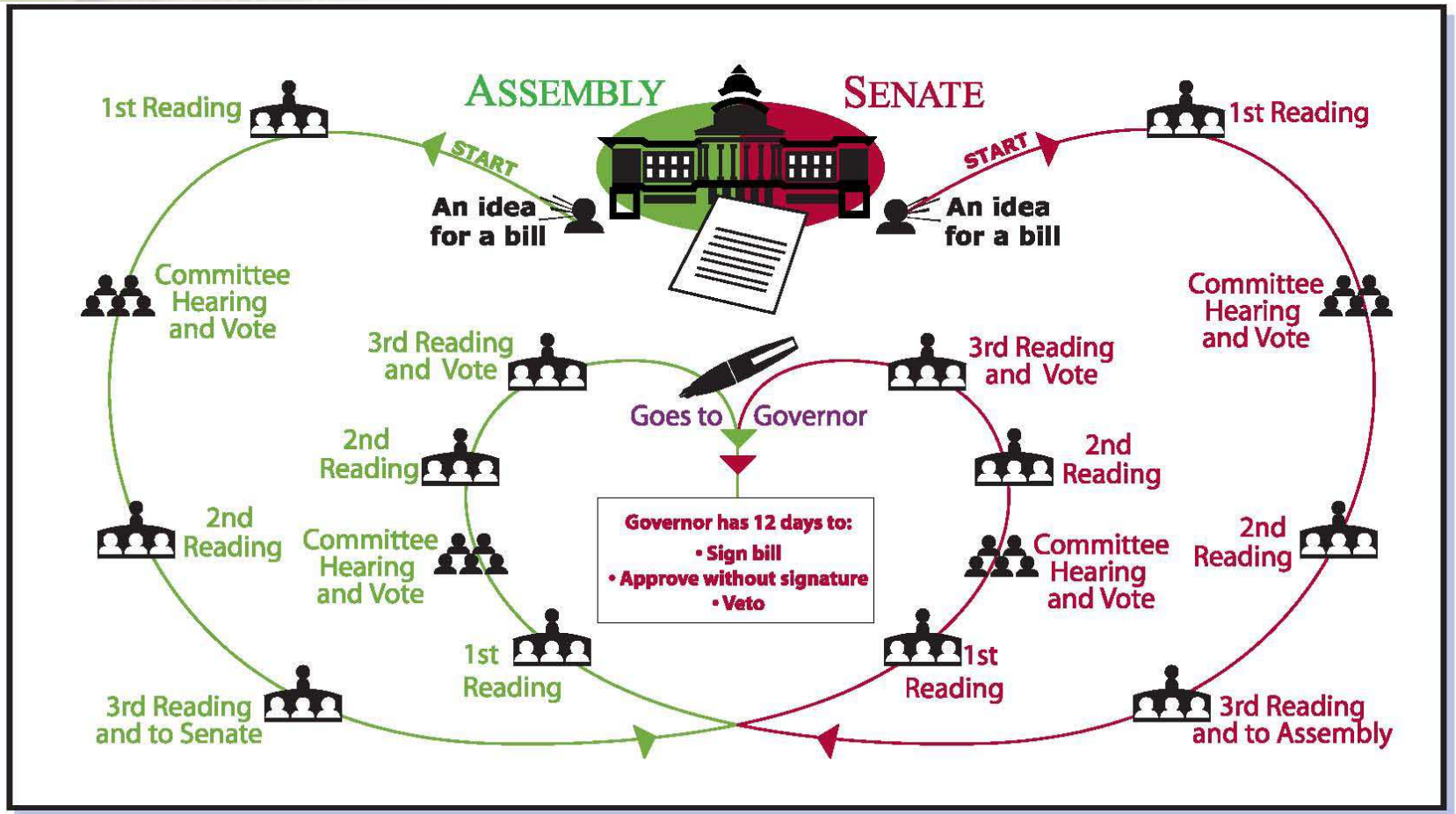


DIAGRAM COURTESY OF CALIFORNIA STATE PARKS, STATE CAPITOL MUSEUM

Establish Relationships

- **Develop positive relationships with local legislators**
 - **Learn legislators' backgrounds and legislative interests**
 - **Invite them to campuses, district events**
 - **Get to know staff, communicate regularly**
 - **Don't wait until you need their votes**
- **You are the expert**
- **Educate legislators and staff on key issues, for example:**
 - **Student and community needs and challenges**
 - **Fiscal condition of the district**
 - **The need to recruit and retain qualified staff**
- **Help your legislators represent you**

How to Stay Informed

- Information sources for what's happening
 - Print and television coverage
 - Chancellor's Office
 - Like-minded membership organizations
 - ▶ ACCCA, CEOCCC, ACHRO-EEO, CIOs, CSSOs, CCPRO, and RP Group
 - Legislative websites
 - ▶ www.senate.ca.gov, www.assembly.ca.gov,
www.leginfo.ca.gov
 - Other organizations
 - ▶ Capital Track
 - ▶ School Services of California's *Community College Update*

Getting Involved

- Become familiar with the legislative process
- Every year, thousands of laws pass that impact someone
- Finding out who is behind a bill tells a lot about the intent
- Have someone within the district or hire a professional advocate to monitor bills and avoid surprises

The best time to get involved is NOW!